

RICHLAND COUNTY COUNCIL
S O U T H C A R O L I N A

**RICHLAND COUNTY COUNCIL
BUDGET WORK SESSION
JUNE 11, 2015
5:00 PM
4th FLOOR CONFERENCE ROOM**

- 1. CALL TO ORDER – The Honorable Torrey Rush**
- 2. REVISED AUDITOR’S MILLAGE NUMBERS –[PAGES 2-6]**
- 3. FIRE BUDGET [PAGES 7-10]**
- 4. MIDLANDS AUTHORITY FOR CONVENTIONS, SPORTS 7
TOURISM (CONVENTION CENTER) [PAGES 11-12]**
- 5. ADJOURN**



Council Members

Torrey Rush, Chair
District Seven

Greg Pearce, Vice Chair
District Six

Joyce Dickerson
District Two

Julie-Ann Dixon
District Nine

Norman Jackson
District Ten

Damon Jeter
District Three

Paul Livingston
District Four

Bill Malinowski
District One

Jim Manning
District Eight

Seth Rose
District Five

Kelvin E. Washington, Sr.
District Ten

NO MILLAGE INCREASE

Agency	Total FY 16 Budget	Treasurer Carryforward	State Reimbursement	School	Net Taxes	Proj15 Millage	Non-Owner Occupied		T Mill Value	14 Millage	Millage Difference	100K R	100K C
							Mill Value	Occupied				Net Tax Effect 100K	Net Tax Effect 100K
SD #1	196,969,120	4,400,000	5,794,000	50,678,020	136,097,100	247.9	549,000	773,000	247.9	-	-	\$ -	\$ -
SD #2	134,373,726		1,217,500	48,524,226	84,632,000	298.0	284,000	505,000	298.0	-	-	\$ -	\$ -
Recreation	13,059,800	134,000	666,000		12,259,800	12.6		973,000	12.6	-	-	\$ -	\$ -
MTC	5,203,700	93,000	255,500		4,855,200	3.4		1,428,000	3.4	-	-	\$ -	\$ -
MTCC	2,245,000	15,000	88,000		2,142,000	1.5		1,428,000	1.5	-	-	\$ -	\$ -
Storm	3,134,400		156,000		2,978,400	3.4		876,000	3.4	-	-	\$ -	\$ -
Fire Operating	21,223,000	328,200	1,018,600		19,876,200	21.1		942,000	21.1	-	-	\$ -	\$ -
General Fund	84,364,000		3,682,000		80,682,000	56.5		1,428,000	56.5	-	-	\$ -	\$ -
Library	24,058,000	110,000	1,100,000		22,848,000	16.0		1,428,000	16.0	-	-	\$ -	\$ -
MH	1,977,700	7,500	113,800		1,856,400	1.3		1,428,000	1.3	-	-	\$ -	\$ -
Zoo	2,172,600	71,000	102,400		1,999,200	1.4		1,428,000	1.4	-	-	\$ -	\$ -
Landfill	4,908,200		195,800		4,712,400	3.3		1,428,000	3.3	-	-	\$ -	\$ -
Conservation	743,700		29,700		714,000	0.5		1,428,000	0.5	-	-	\$ -	\$ -
Neighborhood	743,700		29,700		714,000	0.5		1,428,000	0.5	-	-	\$ -	\$ -
Capital	5,125,800		270,600		4,855,200	3.4		1,428,000	3.4	-	-	\$ -	\$ -
												Dist. 1	\$ -
												Dist. 2	\$ -

NOTE: Based on Estimates provided by the RC Assessor and RC Treasurer; these values are subject to change with more definitive values from these offices

MILLAGE CAP

Agency	Total FY 16 Budget	Treasurer Carryforward	State Reimbursement	School	Net Taxes	Proj15 Millage	Non-Owner Occupied		14 Millage	Millage Difference	100K R		100K C	
							Mill Value	Value			Net Tax Effect 100K	Net Tax Effect 100K		
SD #1	199,439,620	4,400,000	5,794,000	50,678,020	138,567,600	252.4	549,000	773,000	247.9	4.5			\$	27.00
SD #2	137,213,726		1,217,500	48,524,226	87,472,000	308.0	284,000	505,000	298.0	10.0			\$	60.00
Recreation	13,351,700	134,000	666,000		12,551,700	12.9		973,000	12.6	0.3			\$	1.80
MTC	5,346,500	93,000	255,500		4,998,000	3.5		1,428,000	3.4	0.1			\$	0.60
MTCC	2,245,000	15,000	88,000		2,142,000	1.5		1,428,000	1.5	-			\$	-
Storm	3,222,000		156,000		3,066,000	3.5		876,000	3.4	0.1			\$	0.60
Fire Operating	21,694,000	328,200	1,018,600		20,347,200	21.6		942,000	21.1	0.5			\$	3.00
General Fund	86,363,200		3,682,000		82,681,200	57.9		1,428,000	56.5	1.4			\$	8.40
Library	24,629,200	110,000	1,100,000		23,419,200	16.4		1,428,000	16.0	0.4			\$	2.40
MH	1,977,700	7,500	113,800		1,856,400	1.3		1,428,000	1.3	-			\$	-
Zoo	2,172,600	71,000	102,400		1,999,200	1.4		1,428,000	1.4	-			\$	-
Landfill	4,908,200		195,800		4,712,400	3.3		1,428,000	3.3	-			\$	-
Conservation	743,700		29,700		714,000	0.5		1,428,000	0.5	-			\$	-
Neighborhood	743,700		29,700		714,000	0.5		1,428,000	0.5	-			\$	-
Capital	5,125,800		270,600		4,855,200	3.4		1,428,000	3.4	-			\$	-

Dist. 1 \$ 11.20 \$ 16.80
Dist. 2 \$ 11.20 \$ 43.80
\$ 11.20 \$ 76.80

NOTE: Based on Estimates provided by the RC Assessor and RC Treasurer; these values are subject to change with more definitive values from these offices

Comparative Data of FY16 Budget Estimate based on updated Millage Sheet

as of 6/4/15

	-----No Millage Increase -----		
	4/8/2015	6/4/2015	Difference
School District One	\$ 195,457,310	\$ 196,969,120	\$ 1,511,810
School District Two	133,409,226	134,373,726	964,500
Recreation Commission	12,926,000	13,059,800	133,800
Midlands Technical College	5,171,800	5,203,700	31,900
MTC Capital	2,240,500	2,245,000	4,500
Library	24,010,000	24,058,000	48,000
Columbia Area Mental Health	1,974,500	1,977,700	3,200
Riverbanks Zoo	2,131,000	2,172,600	41,600
Fire Service	20,995,700	21,223,000	227,300
General Fund	\$ 83,485,000	\$ 84,364,000	\$ 879,000

	-----Millage CAP -----			Estimate on allowable look-back millage
	4/8/2015	6/4/2015	Difference	
	\$ 197,914,310	\$ 199,439,620	\$ 1,525,310	
	136,226,708	137,213,726	987,018	
	13,172,091	13,351,700	179,609	
	5,310,938	5,346,500	35,562	
	2,240,500	2,245,000	4,500	
	24,555,892	24,629,200	73,308	
	1,974,500	1,977,700	3,200	
	2,131,000	2,172,600	41,600	
	21,394,895	21,694,000	299,105	
	\$ 85,840,308	\$ 86,363,200	\$ 522,892	\$ 1,100,000

Comparison to the Administrator's Recommended Budget. See motion list item #72aa for the County Administrator's recommendation on use of additional funds.

**Millage Agency
Summary of Options**

Option 1 Option 2 Option 3 Option 4

	FY15	Fund at a "Flat" dollar amount based on direction sent to Agencies in accordance with Council vote on 2/17/15.	Estimated tax change for every \$100k -C in value	Change in \$ from FY15	Fund with an increase in \$ based on same mill rate as FY15	Estimated tax change for every \$100k -C in value	Change in \$ from FY15	Fund at the FY16 Requested Amount from the Agency	Change in \$ from FY15	Estimated tax change for every \$100k -C in value	Change in \$ from FY15	Fund with an \$ increase to the CAP as allowable under Act388 based on updated numbers provided by County Auditor on 6/4/15	Estimated tax change for every \$100k -C in value
School District One	\$ 192,927,437	\$ 192,927,437	- \$ (44.17)	- \$	\$ 196,969,120	4,041,683 \$	4,041,683 \$	\$ 198,221,400	5,293,963 \$	13.69	5,293,963 \$	\$ 199,439,620	6,512,183 \$
School District Two	\$ 133,208,281	\$ 133,208,281	(24.62)	- \$	\$ 134,373,726	1,165,445 \$	1,165,445 \$	\$ 137,159,263	3,950,982 \$	58.85	3,950,982 \$	\$ 137,213,726	4,005,445 \$
Recreation Commission	\$ 12,814,400	\$ 12,814,400	(1.51)	- \$	\$ 13,059,800	245,400 \$	245,400 \$	\$ 13,172,091	357,691 \$	0.69	357,691 \$	\$ 13,351,700	537,300 \$
Midlands Technical College	\$ 5,119,600	\$ 5,119,600	(0.35)	- \$	\$ 5,203,700	84,100 \$	84,100 \$	\$ 5,324,384	204,784 \$	0.51	204,784 \$	\$ 5,346,500	226,900 \$
Library	\$ 23,764,000	\$ 23,764,000	(1.24)	- \$	\$ 24,058,000	294,000 \$	294,000 \$	\$ 24,555,892	791,892 \$	2.09	791,892 \$	\$ 24,629,200	865,200 \$
Riverbanks Zoo	\$ 2,061,277	\$ 2,061,277	(0.47)	- \$	\$ 2,172,600	111,323 \$	111,323 \$	\$ 2,131,000	69,723 \$	(0.17)	69,723 \$	\$ 2,172,600	111,323 \$
Columbia Area Mental Health	\$ 1,957,200	\$ 1,957,200	(0.09)	- \$	\$ 1,977,700	20,500 \$	20,500 \$	\$ 1,957,200	- \$	(0.09)	- \$	\$ 1,977,700	20,500 \$

**Millage Agency
Summary of Options**

		Option 1	Option 2	Option 3	Option 4
	FY15	Fund at a "Flat" dollar amount based on direction sent to Agencies in accordance with Council vote on 2/17/15.	Fund with an increase in \$ based on same mill rate as FY15	Fund at the FY16 Requested Amount from the Agency	Fund with an \$ increase to the CAP as allowable under Act 9388 based on updated numbers provided by County Auditor on 6/4/15
		Estimated tax change for every \$100k -C in value	Estimated tax change for every \$100k -C in value	Estimated tax change for every \$100k -C in value	Estimated tax change for every \$100k -C in value
		Change in \$ from FY15	Change in \$ from FY15	Change in \$ from FY15	Change in \$ from FY15
		\$ 83,485,000 \$	\$ 84,364,000 \$	\$ 879,000 \$	\$ 86,363,200 \$
County General Operations Fund	\$ 83,485,000	-\$ (3.73)	\$ 84,364,000	na	\$ 86,363,200
				na	\$ 2,878,200
					\$ 8,36



CITY OF COLUMBIA
SOUTH CAROLINA
OFFICE OF THE MAYOR

June 4, 2015

The Honorable Torrey Rush
Chairman
Richland County Council
2020 Hampton Street
Columbia, SC 29201

Dear Chairman Rush,

I write to you today to express my deep concern over the FY 2015/2016 budget ordinance before your council today for second reading specifically regarding your funding allocation for fire service.

As you know, the City of Columbia has developed a Recruitment and Retention Plan designed to address serious attrition issues within the fire department and ensure the safety of all those who depend on our unified fire service. Fire Chief Aubrey Jenkins and his staff along with our City Manager Teresa Wilson have kept the Richland County Council and Richland County's Administration well informed of these plans and their projected costs dating back to January of this year.

I was encouraged to see these costs included in the \$23, 218,000 fire service allocation which passed First Reading of your council on May 5th and Public Hearing on May 21st and I was further encouraged to see that same allocation included in the budget advertised on Richland County Council's agenda for consideration at tonight's Second Reading.

Unfortunately, it has come to my attention that despite passing First Reading, Public Hearing and being advertised for tonight's Second Reading, this \$23,218,000 allocation has been cut to \$21,505,000 and of that only \$18,708,000 will actually go to fire suppression.

This creates a well over \$1.2 million shortfall from Chief Jenkins' budget request completely eliminating the County's share of implementing the Recruitment and Retention Plan.

Mr. Chairman, I know that you take your responsibility seriously especially when it comes to ensuring the safety of Richland County's families. I have serious concerns that failing to fully fund fire protection at the level identified by Chief Jenkins including the County's share of the Recruitment and Retention Plan could put that safety at risk.

To that end I ask that County Council vote tonight to restore that funding including a minimum of \$19,943, 517 lump sum appropriation for fire suppression service as requested by Chief Jenkins. I believe it is the very least our families deserve.

Thank you for your consideration and please feel free to contact me with any additional questions you may have.

Sincerely,

Stephen K. Benjamin
Mayor
Columbia, SC

RICHLAND COUNTY COUNCIL

SOUTH CAROLINA

FROM THE DESK OF CHAIRMAN TORREY RUSH, COUNCIL DISTRICT 7 REPRESENTATIVE

June 10, 2015

Mayor Stephen K. Benjamin
1737 Main Street
Columbia, South Carolina 29201

Dear Mayor Benjamin:

Thank you for your recent correspondence regarding the Columbia-Richland Fire Budget. Please note that this is my official response to your letter dated June 4, 2015, in reference to Richland County Council's funding of the 2015-2016 fire budget request.

As you may already be aware, during our County Council annual retreat that took place in January, Chief Aubrey Jenkins discussed his plan for pay raises. At that time, he was unable to provide specifics as it related to implementation of the plan or associated cost. Subsequently, he, along with other city officials, mentioned the proposed plan at several meetings, including the Fire Advisory Committee meeting, but was still unable to provide us with the details of the plan.

As we appreciate the effort that has been put forth and after several attempts to obtain it, we finally received the outlined plan April 23, 2015 when Columbia's City Manager provided the County Administrator with a copy. We have, without hesitation, been very candid with everyone this fiscal cycle, including city personnel, that funding is at a critical state this year, and we don't foresee having the ability to increase funding. In fact, we are requiring all county departments to take a one percent (1%) budget reduction.

The City's request is to provide raises that could result in an employee getting up to a 21% raise on top of the 5% raise the City provided at the beginning of the current fiscal year. At this time, the new total request to provide additional raises is \$1,268,452. Chief Jenkins also increased his regular budget by \$270,957, making the total FY 16 budget request \$19,943,517, a \$1,539,408 increase over the FY 15 budget of \$18,404,109.

As we began our budget process, we used last year's numbers in the first reading and public hearing documents. In order for us to fully fund the fire department's budget and purchase capital equipment last fiscal year, we used fund balance. Unfortunately, using fund balance is not an option this year because we are below our Council-approved financial policies. Our total



Chair
Airport Commission
Budget Committee
Central Midlands Council of Governments
City of Columbia Liaison
Convention & Visitors Bureau
Courthouse Ad Hoc Committee
Discretionary Grants Committee
Dirt Road Committee
Economic Development Committee
Fire Advisory Committee
Health Insurance Study Ad Hoc Committee
I-77 Alliance
Innovista Ad Hoc Committee
International Ad Hoc Committee
Midlands Technical College
Ordinance Review
Palmetto Health Alliance (RMH)
Recreation Commission
Richland County Department of Social Services Facility Ad Hoc Committee
River Alliance

RICHLAND COUNTY COUNCIL

SOUTH CAROLINA



fire budget provides funding for other fire services other than fire suppression.

As of June 4, 2015, the current available funds to provide for fire service are as follows:

\$22,695,700 (Millage, water fees collected by the City and potential "Cap Funds")

-1,189,951 ("Less allocated costs")

- 860,000 (Less costs to dispatch county fire 911 calls)

\$20,645,749 (Total available)

-1,937,231 (County budget) (To cover fire marshals, suppression support costs such as station maintenance; Truck, Station & Volunteer Insurance;

Voice and data communications costs, Etc.)

\$18,708,518 (Available for City's Budget)

Please note that the proposed \$18,708,518 includes "Cap Funds"; however, Council has yet to commit to using "Cap Funds." The potential City budget of \$18,708,518 is \$304,409, or 1.6%, above the current year funding. In addition to cutting county departments by 1%, County Council has decided to not fund any open positions that are not already included in the current budget year.

Re-allocating funds within the County's potentially available budget of \$18,708,518 may free up money to assist with portions of the proposed pay raise; however, that is not a guarantee.

Respectively, we do ask that moving forward, Richland County has an active role in deciding actions that may result in a budget increase or changes in service. I will also note that it concerns me that funding for a raise in the 26% range would not be thoroughly vetted and discussed with us prior to preliminary implementation to ensure that all options have been researched.

Mayor, as I have a great deal of respect for you and the work that the City of Columbia continues to do for the citizens within the incorporated areas of Richland County, I am appalled that you would make such a strong statement as it relates to the citizens of Richland County being in danger because we may be unable to fund a 26% pay increase. I respectfully ask that you allow

RICHLAND COUNTY COUNCIL

SOUTH CAROLINA



room for an applicable and reasonable solution that will ensure we are able to provide quality service to both our citizens and employees.

Mayor Benjamin, Richland County Council will approve a responsible budget and provide the maximum level of funds available that will continue the efficient and excellent quality of service our citizens have always received. It is our belief that we can find a resolution to the aforementioned concern; however, if it appears that at the end of this budget process we cannot find a reasonable and equitable solution, we can begin exploring other alternatives.

It has been our pleasure to work with you and the honorable members of Columbia City Council, and we look forward to continuing our collaborative efforts that will continue providing the citizens of Richland County with supreme service.

Sincerely,

A handwritten signature in blue ink, which appears to read "Torrey Rush", is written over a horizontal line.

Torrey Rush
Chairman
Richland County Council

From: DANIEL DRIGGERS

Sent: Monday, June 08, 2015 5:57 PM

To: Paul Livingston; Damon Jeter; Joyce Dickerson; Julie-Ann Dixon; Norman Jackson; Torrey Rush; Bill Malinowski; Jim Manning; Gregory Pearce; Seth Rose; Kelvin Washington

Cc: TONY MCDONALD; DANIEL DRIGGERS

Subject: Follow up on Letter from CVB - 6/5/15

Council Members

The County Administrator has forwarded to me a letter from Bill Ellen, CEO of the Columbia Metropolitan Convention & Visitors Bureau (CVB), along with a follow-up email from Councilman Manning. In his letter Mr. Ellen noted that he had learned that CVB funding from the Hospitality Tax was inadvertently overlooked in the Second Reading of the Fiscal 2016 Budget and CVB had thus received H-Tax funding. Mr. Ellen also reiterated his appreciation for past funding and stressed the need to receive at least \$75,000 to support CVB's Fiscal 2016 marketing plans. Mr. Manning asked for the history on this funding and wanted to know if it was in fact overlooked, and if so, how that could have happened and how it could now be corrected. I am writing you to address the concerns expressed in both of these communications.

Prior-Year Treatment

Council voted during the Second Reading of the Fiscal 2015 budget discussion to move the CVB to the Special Promotions category with no level of funding determined. The amounts Council later approved for Fiscal 2015, and the amounts proposed by the County Administrator for Fiscal 2016 are as follows:

Funding Source	FY15 Approved	FY16 Recommended
Accommodations	\$193,200	\$166,000
Hospitality Tax	<u>\$100,000</u>	<u>\$0</u>
Total	<u>\$293,200</u>	<u>\$166,000</u>

Chorology of County Administrator's Current-Year Recommendations

The County Administrator's Recommended Budget for Fiscal 2016 was presented with H-Tax funding to be held to Fiscal 2015 levels. Since no specific Fiscal 2015 funding was included for CVB in the H-Tax budget, none was included in the Administrator's 2016 recommendations. The H-Tax Committee also did not make a recommendation for funding from County Promotions. In the absence of such a recommendation, a motion by Council could have been put forth to change the budget.

The County Administrator provided to Council in its Fiscal 2016 budget binders a summary of A-tax and H-Tax funding recommendations for the coming year. This summary included CVB funding recommendations of \$166,000 from A-Tax and \$0 from H-Tax, as shown above.

The Administrator also provided to Council as part of the budget binder a proposed Hospitality Tax Budget sheet for Fiscal 2016 and reviewed this sheet with Council at the budget work session on May 21, and again at the Second Reading last Thursday, May 28. Because funding for CVB through H-Tax Ordinance was \$0 in 2015, the Administrator included no H-Tax allocation for the CVB in the 2015

budget sheet. This sheet did highlight separately that CVB had requested \$275,000 for Fiscal 2016. At this point, no recommendation has been received from Council that would amend the Administrator's recommendation.

Possible Additional Funding by Council

With the vast multitude of decisions Council has to make in the annual budget process, it would be easy to overlook the funding from one source for one organization. If Council now wishes to change the funding for CVB, it can do so by approving a motion filed by a council member to add the funding; however, since Council agreed in its second reading to fund all agencies at the FY 2015 level, any such additional funding motion will need to also include a funding source. Below are a couple of options for your consideration:

1. A motion has already been proposed by a Council Member to reduce the Council Member's discretionary H-tax funds by \$7,000 per district and reallocate the \$77,000 to CVB.
2. Amend the recommended funding for other agencies within H-Tax and reallocate it to CVB, or
3. Award \$80,000 to CVB derived as follows—
 - a. Award the \$25,000 in unallocated discretionary H-Tax funds To CVB and
 - b. Adjust each Council member's discretionary fund balance from \$37,272 to \$32,272. This would free up \$5,000 per council member, yielding a total of \$55,000 that Council can then allocated to CVB.

Please let me know else I can help.

Daniel Driggers | Richland County – Chief Financial Officer | driggersd@rcgov.us | tel: 803.576.2100 |

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