RICHLAND COUNTY COUNCIL

REGULAR SESSION MINUTES

November 3, 2015 6:00 PM County Council Chambers

In accordance with the Freedom of Information Act, a copy of the agenda was sent to radio and TV stations, newspapers, persons requesting notification, and was posted on the bulletin board located in the lobby of the County

Administration Building

CALL TO ORDER

Mr. Rush called the meeting to order at approximately 6:00 PM

INVOCATION

The Invocation was led by the Honorable Julie-Ann Dixon

PLEDGE OF ALLEGIANCE

The Pledge of Allegiance was led by the Honorable Julie-Ann Dixon

APPROVAL OF MINUTES

Regular Session: October 20, 2015 – Mr. Pearce moved, seconded by Ms. Dixon, to approve the minutes as distributed.

Mr. Malinowski brought to Council's attention the vote for reconsideration on p. 2 of the minutes did not accurately reflect that Ms. Dickerson voted in favor of this item. The Clerk's Office will insure that Ms. Dickerson's name is recorded in favor of this motion prior to the minutes being placed on the County website.

The vote in favor of the corrected minutes was unanimous.

ADOPTION OF AGENDA

Mr. Manning moved, seconded by Ms. Dixon, to adopt the agenda as published. The vote in favor was unanimous.

REPORT OF THE ATTORNEY FOR EXECUTIVE SESSION

Mr. Smith stated the following items were potential Executive Session Items:

- a. Flooding/Disaster Response Contractual/Legal
 - 1. FEMA Public Assistance and Flood Control Works Legal Advice



Committee Members Present

Torrey Rush, Chair Greg Pearce, Vice Chair Joyce Dickerson Julie-Ann Dixon Norman Jackson Damon Jeter Paul Livingston Bill Malinowski Jim Manning Seth Rose

Others Present:

Tony McDonald **Daniel Driggers** Warren Harley Dwight Hanna Beverly Harris Monique McDaniels Kimberly Roberts Brandon Madden Roxanne Ancheta Michelle Onley Quinton Epps Michael King Ismail Ozbek Larry Smith Sandra Haynes John Hixon **Brad Farrar** Chris Eversmann

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b. Mutual Aid Agreement (RCSD)

CITIZENS' INPUT (For Items on the Agenda Not Requiring a Public Hearing)

Ms. Lynne Higgins spoke regarding the condition of her driveway since the flooding event and the emergency nature of the necessary repairs due to health related issues.

REPORT OF THE COUNTY ADMINISTRATOR

No report was given.

REPORT OF THE CLERK OF COUNCIL

2016 County Council Meeting Dates – Ms. McDaniels stated the proposed 2016 County Council meeting dates were included in the agenda packet and an amended proposal was distributed immediately prior to tonight's meeting for consideration as well.

The proposed amendments are as follows: eliminate January 5^{th} and 26^{th} meetings; schedule a meeting on January 12^{th} at 5:45 PM to elect the Chair, Select Seating and conduct committee meetings; change February 2^{nd} meeting to February 9^{th} ; eliminate July 5^{th} meeting; change July 19^{th} meeting to July 12^{th} ; change September 6^{th} meeting to September 13^{th} ; and hold November committee meetings on November 17^{th} .

Mr. Pearce moved, seconded by Mr. Jackson, to approve the amended 2016 County Council meeting calendar.

Mr. Malinowski inquired since the meetings are being changed from the normal meeting schedule will the meetings be considered Special Called Meetings.

Mr. Smith responded in the affirmative.

The vote in favor was unanimous.

REPORT OF THE CHAIRMAN

Flood Relief Strategic Meeting – Mr. Rush stated the Clerk's Office will send out an email to poll Council regarding potential meeting dates to discuss the County's recovery steps related to the flooding event.

<u>Charter of Freedom Monument - Site Recommendation</u> – Mr. Rush stated several months ago a business owner approached the County about setting up the Charters of Freedom Monument at a location owned by the County. Staff has worked with the business owner and they recommend the monument be placed in front of the County Administration Building. The only cost to the County will be the removal of the concrete by County employees.

Ms. Dickerson moved, seconded by Mr. Livingston, to approve the placement of the Charters of Freedom Monument in front of the County Administration Building.

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Mr. Manning stated one of the discussion points when this item was brought to Council was the accessibility for the buses bringing school children in to view the monument. It does not appear the proposed location takes that aspect into consideration. In addition, were the historic homes considered as a possible location for the placement of the monument?

Ms. Ancheta stated the COMET has a bus stop on Harden Street and there is a right turn lane on Hampton Street that could be utilized for the buses to load and unload the schoolchildren. The buses could then park in the back surfacing lot while the children are viewing the monument.

Mr. Manning inquired about what would happen if the COMET bus pulled up while the children were disembarking from the bus.

Ms. Ancheta stated the schedule of the COMET could be provided to the school prior to the schoolchildren visiting the monument.

Mr. Manning expressed his frustration with the ill-conceived plan that has not taken into consideration how this will work at the Administration building.

Ms. Ancheta stated the Historic Columbia Foundation sites and the Judicial Center were also considered at possible location. Due to site restrictions and traffic flow issue neither of those locations was feasible.

Mr. Pearce inquired if Hamilton-Owens Airport was considered.

Ms. Ancheta stated that location was not considered.

Mr. Pearce stated the Hamilton-Owens Airport has easy entrance and egress, the plaza has picnic tables and Mr. Eversmann already conducts tours.

Ms. Ancheta stated the option of the airport could be taken back to Mr. Patterson for consideration.

Mr. Pearce moved, seconded by Mr. Manning, to defer this item to look at alternate sites.

Mr. Malinowski inquired why the Historic Columbia site was not chosen.

Ms. Ancheta stated the cost of renovations and preserving the historic character of the sites made the Historic Columbia site unsuitable.

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FOR
Dixon

Malinowski

Rose

Jackson

Pearce

Livingston

Dickerson

Manning

Jeter

The vote was in favor.

OPEN/CLOSE PUBLIC HEARINGS

AGAINST

Rush

An Ordinance Amending the Richland County Code of Ordinances, Chapter 21, Roads, Highways and Bridges; Section 21-20, Road Paving Program; so as to add language regarding a design exception for paved surface width – No one spoke at the public hearing.

APPROVAL OF CONSENT ITEMS

- An Ordinance Amending the Richland County Code of Ordinances, Chapter 19, Parks and Recreation; so as to delete the entire Chapter [THIRD READING]
- Tracking List of Developers for Road Construction
- Pawmetto Lifeline New Program(s) Proposal
- Airport Capital Improvement Project Southeast Airfield Clearing and Grading Improvements (formerly known as Taxiway 'A' Extension), Change Order I Approval
- Approval of an amendment of an existing FAA Airport Improvement Program (AIP)
- Motion to Change the way Vehicles are Taxed by the County
- County Approval Process for Special Events on County Owned Property; Alcohol on County Owned Property

Mr. Jackson moved, seconded by Mr. Malinowski, to approve the consent items. The vote in favor was unanimous.

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SECOND READING ITEM

Authorizing the expansion of the boundaries of the I-77 Corridor Regional Industrial Park jointly developed with Fairfield County to include certain additional real property located in Richland County: the execution and delivery of a First Amendment of that certain Credit Agreement between Richland County and CD/Park7 Columbia SC High Rise Owner LLC to include such additional property as part of the project site described therein; and other related matters – Mr. Livingston moved, seconded by Ms. Dickerson, to approve this item.

FOR

AGAINST

Dixon

Malinowski

Rose

Iackson

Pearce

Rush

Livingston

Dickerson

Manning

Jeter

The vote in favor was unanimous.

REPORT OF THE DEVELOPMENT & SERVICES COMMITTEE

a. Accept the roads and storm drainage "as-is" in Hunter Run Subdivision (Phase I) into the County inventory for ownership and maintenance – Ms. Dickerson moved, seconded by Mr. Jackson, to defer this item to the November 17th Council meeting. The vote in favor was unanimous.

REPORT OF THE ADMINISTRATION & FINANCE COMMITTEE

- **a. Motion to fund the Governor's Cup Road Race in the amount of \$7,000** Mr. Malinowski inquired about how much funding has been contributed by the Governor's Office or the State.
 - Mr. McDonald stated to his knowledge no funding has been provided by the Governor's Office and/or State.
 - Mr. Malinowski stated it was his understanding the race was run completely within the incorporated portion of the County. Therefore, how much has funding has been provided by those municipalities.
 - Mr. Madden stated the City of Columbia does provide funding, but the other municipalities did not contribute this year.

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Mr. Malinowski stated the total income projected for FY16 is \$122,085 and the total expenses are \$59,700; therefore, there is a net proceed of \$62,385. If the organization nets over \$62,000, it's unclear why the County is contributing \$5,000 more.

Mr. Malinowski made a substitute motion, seconded by Mr. Jackson, to deny the request.

Mr. Jeter stated it is his understanding the proceeds are used to promote healthy lifestyles throughout the County.

Mr. Manning inquired if any complimentary registrations for Council members and/or families were discussed for this funding level.

Mr. McDonald stated this has not been discussed with the organization, but it could be if Council so chooses.

Mr. Manning stated if a private organization were to sponsor this race at a \$7,000 level and it would include any complimentary registrations is not right, fair and/or proper for Council to request the equivalent.

Mr. Smith stated it would probably invoke some issues under the Ethics Act because it would get into what the value of the registration is worth. Therefore, it may require some reporting requirements or invoke other provisions of the Act.

Mr. Manning made a substitute motion to approve the amount of \$7,000 minus the value of whatever a corporate sponsor would receive for \$7,000.

Mr. Rush requested Mr. Manning clarify his motion.

Mr. Manning stated the attorney said the concern would be figuring out the value. If you can figure out the value of that would make it unethical for Council as a governing body, then you could figure out that same value. The value could then be subtracted from the \$7,000 that will be the amount the check is written for.

Mr. Malinowski stated the committee recommendation was for \$5,000.

Mr. Manning motion died for lack of a second.

Mr. Rose stated there is a difference in a private entity sponsoring out of their proceeds and public body spending taxpayer money.

Mr. Malinowski stated there are discrepancies in Hospitality Tax and Accommodations Tax applications for this organization.

Mr. Jeter suggested Council request the organization to consider waiving some of the fees for citizens that cannot afford the registration. The citizens would be asked to apply for the waiver.

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Mr. Jeter made a second substitute motion, seconded by Mr. Pearce, to approve the request for \$5,000 and request the if there is a sponsorship level that will offer County residents an opportunity to request to have their registration fees waived.

Mr. Jackson expressed his concern with Council dictating how the organization spends their funds.

| <u>FUR</u> | <u>AGAINS I</u> |
|------------|-----------------|
| Pearce | Dixon |
| Jeter | Malinowski |
| | Rose |
| | Jackson |
| | Rush |
| | Dickerson |
| | Manning |

The second substitute motion failed.

| <u>FOR</u> | <u>AGAINST</u> |
|------------|----------------|
| Malinowski | Dixon |
| Jackson | Rose |
| Rush | Pearce |
| Jeter | Livingston |
| | Dickerson |
| | Manning |

The substitute motion failed.

| <u>FOR</u> | <u>AGAINST</u> |
|------------|----------------|
| Dixon | Malinowski |
| Rose | Jackson |
| Pearce | Rush |
| Livingston | Jeter |
| Dickerson | |
| Manning | |

The vote was in favor of the committee's recommendation to approve funding the Governor's Cup Road Race in the amount of \$5,000.

Ms. Dickerson moved, seconded by Mr. Livingston, to reconsider this item. The motion failed.

b. Creation of Three New CASA Caseworker Positions – Mr. Pearce stated the committee recommended Council refer this item to the FY17 budgetary process.

Mr. Pearce stated there are considerable questions regarding the need for these positions and additional information is needed to make a more informative decision.

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Mr. Pearce made a substitute motion, seconded by Ms. Dickerson, to defer this item to the November 17th Council meeting. The vote in favor was unanimous.

c. An Ordinance Amending the Fiscal Year 2015-2016 Hospitality Tax Fund Annual Budget to appropriate \$75,000 of Hospitality Fund Balance to provide funding for Famously Hot New Year [FIRST READING] – Mr. Pearce stated the committee recommended approval of this item.

Mr. Malinowski stated there are discrepancies in the applications and until the discrepancies are resolved the County should not provide funding.

Mr. Malinowski moved, seconded by Mr. Rush, to defer this until the corrected documentation is provided.

| <u>FOR</u> | <u>AGAINST</u> |
|------------|----------------|
| Malinowski | Dixon |
| Pearce | Rose |
| Rush | Jackson |
| | Livingston |
| | Dickerson |
| | Manning |
| | Jeter |

The motion for deferral failed.

Mr. Pearce stated the question is not the project before Council. There was an opportunity during the budget cycle to fund the event and Council chose to only allocate \$11,000. The recommendation before Council is to go into a reserve fund that is being held for different projects and to fund the event at \$75,000. Therefore, he is unable to support the motion based on where the money is coming from.

| <u>FOR</u> | <u>AGAINST</u> |
|------------|----------------|
| Dixon | Malinowski |
| Jackson | Rose |
| Livingston | Pearce |
| Dickerson | Rush |
| Manning | |
| leter | |

The vote was in favor of the committee's recommendation.

REPORT OF ECONOMIC DEVELOPMENT COMMITTEE

a. Ordinance to Amend the agreement for designation of the hI-77 Corridor Regional Industrial Park dated April 15, 2003 by and between Fairfield and Richland Counties so as to enlarge the park (Seibels Services Group, Inc.) [FIRST READING] – Mr. Livingston stated this item allows

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Seibels Services Group to take advantage of State tax credits, which could encourage them to create more jobs.

Mr. Livingston stated the committee recommended approval of this item. The vote in favor was unanimous.

b. Authorizing the execution and delivery of a fee-in-lieu of tax agreement by and between Richland County and Project Oro, whereby Richland County will enter into a fee-in-lieu of tax agreement with Project Oro, and providing for payment by Project Oro of certain fees-in-lieu of ad valorem taxes; providing for the allocation of fees-in-lieu of taxes payable under the agreement for the establishment of multi-county industrial/business park; and other matters relating thereto [FIRST READING BY TITLE ONLY] – Mr. Livingston stated the Economic Development office is negotiating with Project Oro and additional information will be presented to Council prior to Second Reading.

Mr. Livingston stated the committee recommended approval of this item. The vote in favor was unanimous.

REPORT OF RULES AND APPOINTMENTS COMMITTEE

I. NOTIFICATION OF APPOINTMENTS

- **a. Board of Zoning Appeals 1** Mr. Malinowski state the committee recommended to readvertise the vacancy. The vote in favor was unanimous.
- East Richland Public Service Commission (Applicant must be a resident of Arcadia Lakes) 1 Mr. Malinowski stated the committee recommended Ms. Catherine Schemel Cook be recommended to the Governor's Office for appointment to the East Richland Public Service Commission. The vote in favor was unanimous.
- **c. Building Codes Board of Appeals 3** Mr. Malinowski stated the committee recommended re-appointing Mr. Michael Lowman, Mr. Greg Mackie, and Mr. Jesse S. Burke. The vote in favor was unanimous.

II. NOTIFICATION VACANCIES

a. Airport Commission – 3 – Mr. Malinowski stated the committee recommended advertising for these vacancies.

The Clerk's Office will verify which of these vacancies have specific criteria for service prior to advertising.

The vote in favor was unanimous.

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- **b.** Lexington Richland Alcohol and Drug Abuse Council (LRADAC) 2 Mr. Malinowski stated the committee recommended advertising for these vacancies. The vote in favor was unanimous.
- c. Accommodations Tax Committee 2 (1 at-large position and 1 position with a background in the Cultural Industry) Mr. Malinowski stated the committee recommended advertising for these vacancies. The vote in favor was unanimous.
- **d. Richland Memorial Hospital Board 2** Mr. Malinowski stated the committee recommended advertising for these vacancies. The vote in favor was unanimous.
- **e. Transportation Penny Advisory Committee 1 (Unexpired Term)** Mr. Malinowski stated the committee recommended advertising for the vacancy. The vote in favor was unanimous.

III. ITEMS FOR ACTION

a. Ordinance providing for the appointment of Ex Officio members to public bodies whose membership is appointed by the governing body of Richland County. The governing body of Richland County may appoint up to three (3) ex officio members to any board, commission, committee, entity or any other "public body" as defined in the South Carolina Freedom of Information Act whose members are appointed by the governing body of Richland County. Such ex officio members shall pursuant to Roberts Rules of Order have all the privileges of board (or other public entity) membership, including the right to make motions and vote and to participate in regular or special called meetings and executive sessions, but none of the obligations. Ex officio members have no obligations to participate and should not be counted in determining the number required for a quorum or whether a quorum is present at a meeting. When an ex officio member of any board, commission, committee, entity or any other public body ceases to hold the office that entitles him or her to such membership, his or her membership on the public body terminates automatically [WASHINGTON] - Mr. Malinowski stated the committee recommended adopting the following language: "All Richland County Council members appointed by the Council Chair as liaisons to any board, commission, committee, agency, entity or public body ("public bodies") 1) created by an ordinance of Richland County, or 2) funded by Richland County, or 3) whose members are appointed by the governing body of Richland County shall be permitted to attend all meetings of such public bodies, including any executive session held by such public bodies.

Mr. Pearce stated there is one agency the Council appoints members to and their funding passes through the County's budget, but the County does not technically fund.

Mr. Smith stated the motion would cover the agency in the sense that while the Council does not directly fund them the Council does appoint their members, which is one of the three things listed in the motion.

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Mr. Pearce stated the County has provided capital funding to them in the past; therefore, technically the County has funded them.

Mr. Livingston stated there may be some boards and commissions the Council appoints members to that other entities have appointed authority to also. He is not sure if this will cause conflicts on those boards if the other entities are not allowed to attend executive sessions. Council will need to decide how to deal with that if it comes about.

Mr. Malinowski stated legal staff was made aware there are some boards that other entities appointed members to, as well as, Council and this is the language legal provided to the Rules and Appointments Committee.

Mr. Farrar stated the language is actually drafted in such a way to cover every possible nexus that the County has with the board. If the liaison is shut out of the meeting then Council needs to be made aware the entity has not allowed the liaison to participate in executive session.

FOR

AGAINST

Dixon

Malinowski

Jackson

Rush

Livingston

Dickerson

Manning

Jeter

The vote in favor was unanimous.

b. Terms of Service – Eligibility Requirements after Two Consecutive Terms – Mr. Malinowski stated the committee recommended holding this item in committee for additional information. The vote in favor as unanimous.

POINT OF PERSONAL PRIVILEGE – Ms. Dickerson recognized that former Council member Bernice Scott was in the audience.

OTHER ITEMS

a. A Resolution to appoint and commission Manolo Ibarra-Pineda as a Code Enforcement Oficer for the proper security, general welfare, and convenience of Richland County – Mr. Manning moved, seconded Mr. Malinowski, to approve this item.

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<u>FOR</u>

AGAINST

Dixon

Malinowski

Rose

Jackson

Pearce

Rush

Livingston

Dickerson

Manning

The vote in favor was unanimous.

b. A Resolution to appoint and commission Jesse Kathleen Cody as a Code Enforcement Officer for the proper security, general welfare, and convenience of Richland County – Mr. Manning moved, seconded Mr. Malinowski, to approve this item.

FOR

AGAINST

Dixon

Malinowski

Rose

Jackson

Pearce

Rush

Livingston

Dickerson

Manning

The vote in favor was unanimous.

CITIZENS' INPUT (Must Pertain to Items Not on the Agenda)

Ms. Helen Taylor Bradley spoke regarding the Lower Richland Operations Center.

Ms. Tonya Rodriguez Hodges thanked Council for their support for the Sol Music Festival.

Mr. Arthur Seawright spoke regarding a portion of his land that has become unstable due to the flooding event and access to Quail Creek Subdivision.

Ms. Bernice Scott spoke regarding Lower Richland post-flooding.

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EXECUTIVE SESSION

Council went into Executive Session at approximately 7:08 p.m. and came out at approximately 7:30 p.m.

a. **Mutual Aid Agreement** – Mr. Jeter moved, seconded by Mr. Rose, to approve the Sheriff's mutual aid agreement with Lexington County Health Service District, West Columbia, wherein the Richland County Sheriff's Department agrees to provide assistance, as available in emergency circumstances, and described in the agreement. Legal has reviewed the agreement. The vote in favor was unanimous.

MOTION PERIOD

a. <u>Determine if an act that amended Section 27-2-105, code of laws of South Carolina, 1976, approved in June 2014, is a violation of Home Rule.</u>

Background: The above amended bill give the state the authority to change county boundaries with no input from the county/counties being affected. This could have a tremendous financial impact on a county by the transfer of millions of dollars of property from one county to another or even changing a county line to put property in a neighboring county to assist with economic incentives for a new business.

<u>I also question why the Richland County Lobbyist did not make Richland County aware of this bill as it proceeded at the state level?</u>

<u>Currently the Richland County/Lexington County line is being looked into for change and neither county has requested this change or disputed the lines (see 10-4-15 Tim Flach article in The State for some details). [MALINOWSKI] – This item was referred to the Rules and Appointments Committee.</u>

- b. <u>Direct staff to update Richland County Code of Ordinances; Chapter 26, Land Development; Article VII, General Development, Site, Standards; Subsection (B), to address the height of fences and walls when located in the required side and rear yards. Currently there are no standards. [MALINOWSKI]</u> This item was referred to the Rules and Appointments Committee.
- c. <u>Resolution recognizing Angie Stone for her illustrious singing career [LIVINGSTON]</u> Mr. Pearce moved, seconded by Mr. Livingston, to adopt a resolution recognizing Angie Stone. The vote in favor was unanimous.
- d. Motion to reopen the Lower Richland Operation Center (LROC) to provide the necessary relief to the citizens still impacted by the flood. This includes managing the warehouse that is receiving donations and managing the volunteers prepared to come in and help the citizens rebuild. NOTE: This should not go to a committee as there are people who do not have time. People are still homeless and roads are still closed [JACKSON] Mr. Jackson stated Council initially had a motion instructing the Administrator to negotiate with

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LROC. Mr. Jackson is not sure what happened in regards to the negotiations. Therefore, he is requesting an update from the Administrator.

Mr. McDonald stated several attempts were made to negotiation a temporary agreement for up to 30-days. After the 30-day period there would be a reassessment. Unfortunately, the terms could not be accepted by the other party. In the meantime, in-house staff and volunteers are continuing the services that were being provided by LROC. The person overseeing the warehouse under the former arrangement has agreed to continue overseeing the warehouse.

Mr. Jackson requested the Administrator provide him a detailed report.

- e. Council consideration for future contract negotiations with the PDT or any other group to reduce the hourly rate for engineers making \$270 and for part-time interns making \$35 per hour. As a council we must be consistent when deciding what is fair and not have the appearance of being discriminatory [JACKSON] This item was referred to the A&F Committee.
- f. Request the National Guard to repair dirt roads and dams. This request should come from administration and does not need to go to committee. The Engineering unit is ready and under the emergency act they can do it without cost or minimal cost. This is what they do in other counties and are currently doing in New Orleans [JACKSON] Mr. Jackson stated the National Guard is willing to assist with road repair and dams, but the request has to come from Richland County.

Mr. Rush requested the Administrator to confer with Mr. Byrd regarding this matter.

Mr. McDonald stated the County has used the National Guard extensively since the flooding event for road repairs. What may be in question is the dam part of the request based upon the discussion in Executive Session. The Legal Department has begun looking into the matter and will be presenting additional information to Council.

Mr. Malinowski stated it was his understanding that if the National Guard was used for certain things there could be an issue of reimbursement from FEMA; therefore, also have Legal Department to investigate this matter.

- g. Move that the Council Chairman appoint a Committee to bring forward for full council consideration a recommendation for the establishment of a "Richland County Unified Flood Rehabilitation and Preparedness Committee" similar to one created in Nashville, TN following their major flood event. The purpose of this initial planning committee will be to determine the membership and mission of the proposed committee using the Nashville model as a guide [PEARCE] Mr. Pearce withdrew his motion.
- h. Resolution recognizing Rev. Dr. Jordan D. Smith on his 45th Pastoral Anniversary
 [JETER] Mr. Pearce moved, seconded by Mr. Jeter, to adopt a resolution recognizing Rev. Dr. Jordan D. Smith. The vote in favor was unanimous.

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ADJOURNMENT

The meeting adjourned at approximately 7:39 PM.

| Torrey Rush, Cl | hair |
|-------------------------|--------------------------|
| Greg Pearce, Vice-Chair | Joyce Dickerson |
| Julie-Ann Dixon | Norman Jackson |
| Damon Jeter | Paul Livingston |
| Bill Malinowski | Jim Manning |
| Seth Rose | Kelvin E. Washington, Sr |

The Minutes were transcribed by Michelle M. Onley, Deputy Clerk of Council